



ANNUAL FINANCIAL REPORT 2021

FOR FISCAL YEAR ENDED
SEPTEMBER 30, 2021

CITY OF
RUSK, TEXAS

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ANNUAL FINANCIAL REPORT

of the

City of Rusk, Texas

**For the Year Ended
September 30, 2021**

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City of Rusk, Texas

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September 30, 2021

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INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and
Members of the City Council
City of Rusk, Texas:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Rusk, Texas (the "City"), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

The City's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City as of September 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note V.E. to the financial statements, the City did not properly record prepaid items or accrued expenses in the prior year. As such, the City restated beginning net position/fund balance for governmental activities, business-type activities, the general fund, and the water, sewer, and sanitation fund. Our opinion is not modified with respect to these matters.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of changes in net pension liability and related ratios, schedule of employer contributions to pension plan, schedule of changes in post-employment benefits other than pension liabilities and related ratios to be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Rusk, Texas' basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

A handwritten signature in black ink that reads "Brooks Watson & Co." in a cursive, professional style.

Brooks Watson & Co., PLLC
Certified Public Accountants
Houston, Texas
August 12, 2022

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***MANAGEMENT'S DISCUSSION
AND ANALYSIS***

City of Rusk, Texas

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

September 30, 2021

The purpose of the Management's Discussion and Analysis (the "MD&A") is to give the readers an objective and easily readable analysis of the City of Rusk's financial activities for the year ending September 30, 2021. The analysis is based on currently known facts, decisions, or economic conditions. It presents short and long-term analysis of the City's activities, compares current-year results with those of the prior year, and discusses the positive and negative aspects of that comparison. GASB Statement No. 34 establishes the content of the minimum requirements for the MD&A. Please read the MD&A in conjunction with the City's financial statements, which follow this section.

The annual financial report is presented as compliant with the financial reporting model in effect pursuant to GASB Statement No. 34. This financial reporting model requires governments to present certain basic financial statements as well as an MD&A and certain other Required Supplementary Information (RSI). The basic financial statements include (1) government-wide financial statements, (2) individual fund financial statements, and (3) notes to the financial statements.

Financial Highlights

- The City's total combined net position was \$6,098,866 at September 30, 2021.
- At the close of the current fiscal year, the City's governmental funds reported combined fund balances of \$2,621,213, an increase of \$827,588.
- As of the end of the year, the unassigned fund balance of the general fund was \$1,690,637 or 56% of total general fund expenditures.
- The City had an overall increase in net position of \$1,653,852, which is primarily attributed to business-type operating revenues exceeding the operating expenses, which is offset by the transfers to governmental activities to support the general fund activities.
- The City closed the year with a net pension asset of \$394,331. The City's Other Postemployment Benefit ("OPEB") liability was \$130,629.

Government-Wide Statements

The government-wide statements report information for the City as a whole. These statements include transactions and balances relating to all assets, including infrastructure capital assets. These statements are designed to provide information about cost of services, operating results, and financial position of the City as an economic entity. The Statement of Net Position and the Statement of Activities, which appear first in the City's financial statements, report information on the City's activities that enable the reader to understand the financial condition of the City of Rusk. These statements are prepared using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account even if cash has not yet changed hands.

City of Rusk, Texas

MANAGEMENT'S DISCUSSION AND ANALYSIS, *Continued*

September 30, 2021

The *statement of net position* presents information on all of the City's assets and liabilities. The difference between the two is reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. Other non-financial factors, such as the City's property tax base and the condition of the City's infrastructure, need to be considered in order to assess the overall health of the City.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, public works, culture and recreation, and community development. The business-type activities of the City include water, sewer and sanitation operations.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also the legally separate Rusk Economic Development Corporation for which the City is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

FUND FINANCIAL STATEMENTS

Funds may be considered as operating companies of the parent corporation, which is the City of Rusk. They are usually segregated for specific activities or objectives. The City of Rusk uses fund accounting to ensure and demonstrate compliance with finance-related legal reporting requirements. The two categories of City funds are governmental and proprietary.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as *on balances of spendable resources* available at the end of the year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing

City of Rusk, Texas

MANAGEMENT'S DISCUSSION AND ANALYSIS, *Continued*

September 30, 2021

so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Rusk maintains sixteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund which is considered to be a major fund.

The City of Rusk adopts an annual appropriated budget for its general and proprietary funds. A budgetary comparison schedule has been provided to demonstrate compliance with the general fund budget.

Proprietary Funds

The City maintains one proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses the enterprise fund to account for its water distribution, wastewater collection/treatment, meter installation operations, and sanitation services. The basic proprietary fund financial statements can be found in the basic financial statements of this report.

Notes to Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes are the last section of the basic financial statements.

Other Information

In addition to the basic financial statements, MD&A, and accompanying notes, this report also presents certain Required Supplementary Information (RSI). The RSI that GASB Statement No. 34 requires includes a budgetary comparison schedule for the general fund and schedule of funding progress for Texas Municipal Retirement System. RSI can be found after the basic financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted previously, net position may serve over time as a useful indicator of the City's financial position. For the City of Rusk, assets and deferred outflows exceeded liabilities and deferred inflows by \$6,098,866 as of September 30, 2021, in the primary government.

City of Rusk, Texas
MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
September 30, 2021

The largest portion of the City's net position, \$2,784,973, reflects its investment in capital assets (e.g., land, city library, police and park buildings, and water and sewer systems, as well as vehicles and equipment less any debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the assets themselves cannot be used to liquidate these liabilities.

Statement of Net Position:

The following table reflects the condensed Statement of Net Position:

	2021			2020		
	Governmental Activities	Business-Type Activities	Total	Governmental Activities	Business-Type Activities	Total
Current and other assets	\$ 2,849,057	\$ 3,436,945	\$ 6,286,002	\$ 2,034,121	\$ 327,980	\$ 2,362,101
Long-term assets	5,565,451	3,554,858	9,120,309	5,674,148	3,654,517	9,328,665
Total Assets	8,414,508	6,991,803	15,406,311	7,708,269	3,982,497	11,690,766
Deferred Outflows	84,881	26,413	111,294	78,969	24,574	103,543
Other liabilities	704,509	398,578	1,103,087	536,520	501,256	1,037,776
Long-term liabilities	5,783,580	2,640,394	8,423,974	5,917,098	111,684	6,028,782
Total Liabilities	6,488,089	3,038,972	9,527,061	6,453,618	612,940	7,066,558
Deferred Inflows	218,130	67,879	286,009	215,636	67,101	282,737
Net Position:						
Net investment						
in capital assets	(536,545)	3,321,518	2,784,973	(594,300)	3,294,277	2,699,977
Restricted	1,093,245	46,761	1,140,006	418,917	22,723	441,640
Unrestricted	1,537,214	636,673	2,173,887	1,293,367	10,030	1,303,397
Total Net Position	\$ 2,093,914	\$ 4,004,952	\$ 6,098,866	\$ 1,117,984	\$ 3,327,030	\$ 4,445,014

City of Rusk, Texas
MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
September 30, 2021

Statement of Activities:

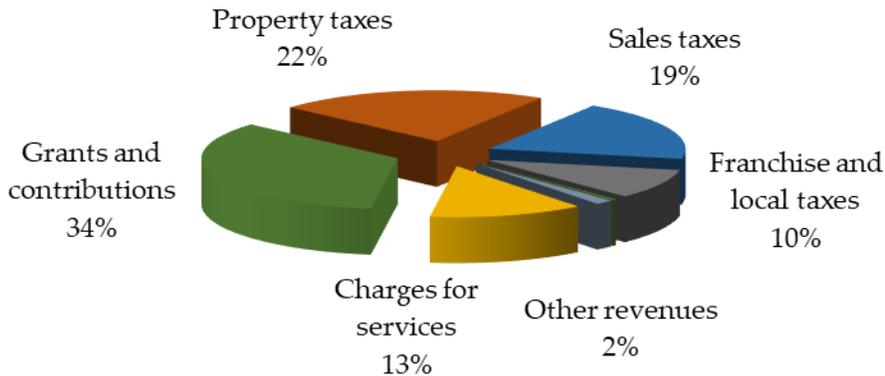
The following table provides a summary of the City's changes in net position:

	For the Year Ended September 30, 2021			For the Year Ended September 30, 2020		
	Governmental Activities	Business-Type Activities	Total	Governmental Activities	Business-Type Activities	Total
			Primary Government			Primary Government
Revenues						
Program revenues:						
Charges for services	\$ 374,907	\$ 4,031,592	\$ 4,406,499	\$ 362,589	\$ 3,652,487	\$ 4,015,076
Grants and contributions	1,011,215	-	1,011,215	210,130	-	210,130
General revenues:						
Property taxes	658,114	-	658,114	619,874	-	619,874
Sales taxes	567,549	-	567,549	549,030	-	549,030
Franchise and local taxes	278,622	-	278,622	272,327	-	272,327
Investment income	8,428	28	8,456	18,829	-	18,829
Other revenues	44,121	101,054	145,175	46,592	97,038	143,630
Total Revenues	2,942,956	4,132,674	7,075,630	2,079,371	3,749,525	5,828,896
Expenses						
General government	797,593	-	797,593	792,342	-	792,342
Public safety	1,392,384	-	1,392,384	1,380,821	-	1,380,821
Public works	477,849	-	477,849	527,651	-	527,651
Parks and recreation	145,333	-	145,333	141,480	-	141,480
Interest and fiscal charges	181,152	10,137	191,289	180,843	6,612	187,455
Water, sewer & sanitation	-	2,417,330	2,417,330	-	2,371,252	2,371,252
Total Expenses	2,994,311	2,427,467	5,421,778	3,023,137	2,377,864	5,401,001
Change in Net Position						
Before Transfers	(51,355)	1,705,207	1,653,852	(943,766)	1,371,661	427,895
Transfers	1,027,285	(1,027,285)	-	1,251,243	(1,251,243)	-
Change in Net Position	975,930	677,922	1,653,852	307,477	120,418	427,895
Beginning Net Position	1,117,984	3,327,030	4,445,014	810,507	3,206,612	4,017,119
Ending Net Position	\$ 2,093,914	\$ 4,004,952	\$ 6,098,866	\$ 1,117,984	\$ 3,327,030	\$ 4,445,014

City of Rusk, Texas
MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
September 30, 2021

Graphic presentations of selected data from the summary tables are displayed below to assist in the analysis of the City's activities.

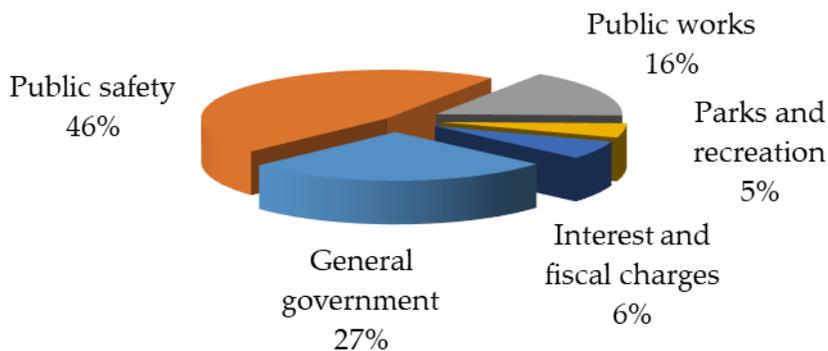
Governmental Activities - Revenues



For the year ended September 30, 2021, revenues from governmental activities totaled \$2,942,956. Property tax and sales tax are the City's largest revenue sources. Grants and contributions increased by \$801,085 due to nonrecurring federal grants received through the American Rescue Plan in the current year. Property tax revenues increased by \$38,240 or 6% primarily due to greater appraised values. Investment income decreased by \$10,401 or 55% primarily due to the realization of lower interest rates in the current year. All other revenues remained relatively stable when compared to the previous year.

This graph shows the governmental function expenses of the City:

Governmental Activities - Expenses



For the year ended September 30, 2021, expenses for governmental activities totaled \$2,994,311. This represents a slight decrease of \$28,826 or 1% from the prior year. Public works expenses decreased by \$49,802 or 9%, which is mainly attributed to a reduction in transportation program expenses and employee benefit costs resulting from the increase in the City's net pension asset. All other expenses remained relatively stable when compared to the previous year.

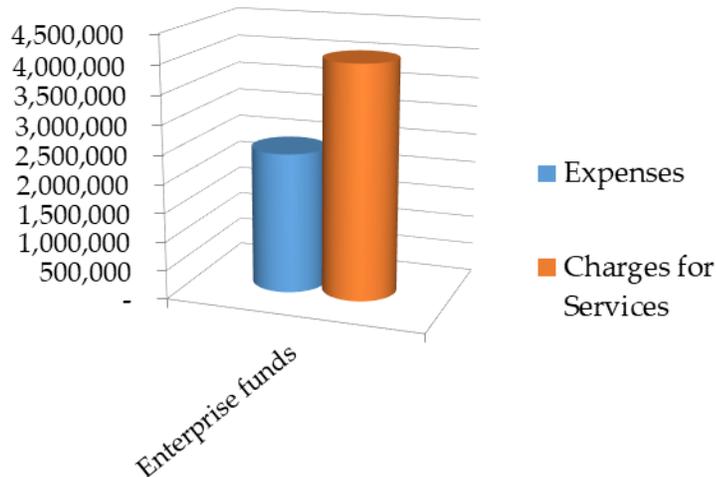
City of Rusk, Texas

MANAGEMENT'S DISCUSSION AND ANALYSIS, *Continued*

September 30, 2021

Business-type activities are shown comparing operating costs to revenues generated by related services.

Business-Type Activities - Revenues and Expenses



For the year ended September 30, 2021, charges for services by business-type activities totaled \$4,031,592, and expenses totaled \$2,427,467. Charges for services increased by \$379,105 or 10%, which is primarily a result of increased consumption and greater water and garbage service rates compared to the prior year. Total business-type activities expenses increased by \$49,603 or 2% over the course of the year, which is considered minimal.

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, fund accounting is used to demonstrate and ensure compliance with finance-related legal requirements.

Governmental Funds - The focus of the City's governmental funds is to provide information of near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the City's net resources available for spending at the end of the year.

As of the end of the year the general fund reflected a total fund balance of \$1,690,637. The entire fund balance was unassigned as of yearend. The general fund increased by \$224,480 compared to the prior year, which is primarily due to transfers received from other funds and less than anticipated expenditures in the current year.

As of the end of the year the American Rescue Plan fund reflected a fund of balance \$611,548. This fund was established during the current year. The fund increased by \$611,548 due to federal grant revenues exceeding current year grant expenditures

City of Rusk, Texas
MANAGEMENT'S DISCUSSION AND ANALYSIS, *Continued*
September 30, 2021

There was a decrease in the nonmajor governmental fund balance of \$8,440 over the prior year. The decrease was due to expenditures and transfers out exceeding revenues over the course of the current year.

Proprietary Funds - The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

GENERAL FUND BUDGETARY HIGHLIGHTS

There was a total positive budget variance of \$224,480 in the general fund. This is a combination of a positive revenue and positive expenditure variances of \$19,665 and \$269,437, respectively, combined with a negative other financing sources variance of \$64,622. Two general fund departments exceeded appropriations at the legal level of control.

CAPITAL ASSETS

As of the end of the year, the City's governmental activities funds had invested \$5,264,707 in a variety of capital assets and infrastructure, net of accumulated depreciation. Depreciation is included with the governmental capital assets as required by GASB Statement No. 34. The City's business-type activities funds had invested \$3,461,271 in a variety of capital assets and infrastructure, net of accumulated depreciation.

Major capital asset events during the current year include the following:

- Purchased 2022 Ford F250 for public works department for \$37,375.
- Purchased land at 108 E. 5th Street for \$247,973.
- Purchased new booster and Bare Shaft pumps totaling \$33,387.
- Purchased two vehicles for business-type activities totaling \$61,099.

More detailed information about the City's capital assets is presented in note IV. C to the financial statements.

LONG-TERM DEBT

At the end of the current year, the City had total bonds outstanding of \$7,820,000. The City made principal payments on the outstanding bonds of \$310,000 in current year. During the year, the City issued Certificates of Obligation, Series 2021 worth \$2,630,000. More detailed information about the City's long-term liabilities is presented in note IV. D to the financial statements.

City of Rusk, Texas

MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued

September 30, 2021

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The Mayor and City Council are committed to maintaining and improving the overall wellbeing of the City of Rusk and improving services provided to their public citizens. The City is budgeting conservatively for the upcoming year and planning to maintain similar services.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the City of Rusk's finances for all those with an interest in the City's finances. Questions concerning this report or requests for additional financial information should be directed to the City Clerk's Office at 205 South Main, Rusk, Texas 75785.

FINANCIAL STATEMENTS

City of Rusk, Texas
STATEMENT OF NET POSITION (Page 1 of 2)
September 30, 2021

	Primary Government			Component
	Governmental Activities	Business-Type Activities	Total	Unit Rusk EDC
<u>Assets</u>				
Current assets:				
Cash and cash equivalents	\$ 2,167,696	\$ 342,522	\$ 2,510,218	\$ 744,013
Restricted cash	42,833	2,523,254	2,566,087	-
Investments	401,427	-	401,427	-
Receivables, net	225,018	571,169	796,187	52,382
Due from component unit	12,083	-	12,083	-
Total Current Assets	2,849,057	3,436,945	6,286,002	796,395
Net pension asset	300,744	93,587	394,331	-
Capital assets:				
Non-depreciable	1,140,624	329,583	1,470,207	-
Net depreciable capital assets	4,124,083	3,131,688	7,255,771	-
Noncurrent Assets	5,565,451	3,554,858	9,120,309	-
Total Assets	8,414,508	6,991,803	15,406,311	796,395
<u>Deferred Outflows of Resources</u>				
Pension contributions	59,239	18,434	77,673	-
Pension changes in assumptions	5,251	1,634	6,885	-
OPEB contributions	289	90	379	-
OPEB difference in experience	20,102	6,255	26,357	-
Total Deferred Outflows of Resources	84,881	26,413	111,294	-

See Notes to Financial Statements.

City of Rusk, Texas

STATEMENT OF NET POSITION (Page 2 of 2)

September 30, 2021

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Rusk EDC
<u>Liabilities</u>				
Current liabilities:				
Accounts payable and accrued liabilities	\$ 176,772	\$ 118,789	\$ 295,561	\$ -
Customer deposits	-	133,772	133,772	-
Accrued interest payable	25,383	6,650	32,033	-
Due to primary government	-	-	-	12,083
Compensated absences, current	75,866	7,241	83,107	-
Current portion of long-term debt	426,488	132,126	558,614	-
Total Current Liabilities	704,509	398,578	1,103,087	12,083
Noncurrent liabilities:				
Long-term debt due in more than one year	5,374,779	2,515,000	7,889,779	-
Compensated absences, noncurrent	8,430	805	9,235	-
OPEB liability	99,627	31,002	130,629	-
Total Liabilities	6,187,345	2,945,385	9,132,730	12,083
<u>Deferred Inflows of Resources</u>				
OPEB changes in assumptions	3,164	985	4,149	-
Pension investment returns	104,104	32,396	136,500	-
Pension difference in experience	110,862	34,498	145,360	-
Total Deferred Inflows of Resources	218,130	67,879	286,009	-
<u>Net Position</u>				
Net investment in capital assets	(536,545)	3,321,518	2,784,973	-
Restricted for:				
Debt service	52,436	-	52,436	-
Capital projects	2,911	-	2,911	-
Municipal court	74,429	-	74,429	-
Public safety	47,356	-	47,356	-
Parks and recreation	154,082	-	154,082	-
Grant activities	611,763	-	611,763	-
Pension	150,268	46,761	197,029	-
Economic development	-	-	-	784,312
Unrestricted	1,537,214	636,673	2,173,887	-
Total Net Position	\$ 2,093,914	\$ 4,004,952	\$ 6,098,866	\$ 784,312

See Notes to Financial Statements.

City of Rusk, Texas
STATEMENT OF ACTIVITIES
For the Year Ended September 30, 2021

Functions/Programs	Expenses	Program Revenues	
		Charges for Services	Operating Grants and Contributions
Primary Government			
Governmental Activities			
General government	\$ 797,593	\$ 32,815	\$ 1,011,215
Public safety	1,392,384	308,416	-
Public works	477,849	-	-
Parks and recreation	145,333	33,676	-
Interest and fiscal charges	181,152	-	-
Total Governmental Activities	<u>2,994,311</u>	<u>374,907</u>	<u>1,011,215</u>
Business-Type Activities			
Water, Sewer, and Sanitation	2,427,467	4,031,592	-
Total Business-Type Activities	<u>2,427,467</u>	<u>4,031,592</u>	<u>-</u>
Total Primary Government	<u>\$ 5,421,778</u>	<u>\$ 4,406,499</u>	<u>\$ 1,011,215</u>
Component Unit			
Economic Development Corporation	296,547	-	-
Total Component Unit	<u>\$ 296,547</u>	<u>\$ -</u>	<u>\$ -</u>

General Revenues:

- Taxes
 - Property taxes
 - Sales taxes
 - Franchise and local taxes
- Investment income
- Other revenues

Transfers

Total General Revenues and Transfers

Change in Net Position

Beginning Net Position

Ending Net Position

See Notes to Financial Statements.

Net (Expense) Revenue and Changes in Net Position			Component
Primary Government			Unit
Governmental	Business-Type		Rusk
Activities	Activities	Total	EDC
\$ 246,437	\$ -	\$ 246,437	\$ -
(1,083,968)	-	(1,083,968)	-
(477,849)	-	(477,849)	-
(111,657)	-	(111,657)	-
(181,152)	-	(181,152)	-
<u>(1,608,189)</u>	<u>-</u>	<u>(1,608,189)</u>	<u>-</u>
-	1,604,125	1,604,125	-
-	1,604,125	1,604,125	-
<u>(1,608,189)</u>	<u>1,604,125</u>	<u>(4,064)</u>	<u>-</u>
-	-	-	(296,547)
-	-	-	<u>(296,547)</u>
658,114	-	658,114	-
567,549	-	567,549	283,784
278,622	-	278,622	-
8,428	28	8,456	1,981
44,121	101,054	145,175	-
1,027,285	(1,027,285)	-	-
<u>2,584,119</u>	<u>(926,203)</u>	<u>1,657,916</u>	<u>285,765</u>
975,930	677,922	1,653,852	(10,782)
1,117,984	3,327,030	4,445,014	795,094
<u>\$ 2,093,914</u>	<u>\$ 4,004,952</u>	<u>\$ 6,098,866</u>	<u>\$ 784,312</u>

City of Rusk, Texas

BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2021

	General Fund	American Rescue Plan Fund	Nonmajor Governmental Funds	Total Governmental Funds
<u>Assets</u>				
Cash and cash equivalents	\$ 1,231,911	\$ 611,548	\$ 324,237	\$ 2,167,696
Restricted cash	42,833	-	-	42,833
Investments	401,427	-	-	401,427
Receivables, net	223,628	-	1,390	225,018
Due from component unit	12,083	-	-	12,083
Due from other funds	12,431	-	7,192	19,623
Total Assets	\$ 1,924,313	\$ 611,548	\$ 332,819	\$ 2,868,680
<u>Liabilities</u>				
Accounts payable and accrued liabilities	\$ 176,772	\$ -	\$ -	\$ 176,772
Due to other funds	7,192	-	12,431	19,623
Total Liabilities	183,964	-	12,431	196,395
<u>Deferred Inflows of Resources</u>				
Unavailable revenue - property tax	49,712	-	1,360	51,072
Total Deferred Inflows of Resources	49,712	-	1,360	51,072
<u>Fund Balances</u>				
Restricted for:				
Debt service	-	-	52,436	52,436
Municipal court	-	-	74,429	74,429
Capital projects	-	-	2,911	2,911
Grant activities	-	611,548	215	611,763
Public safety	-	-	47,356	47,356
Parks and recreation	-	-	154,082	154,082
Unassigned reported in:				
General fund	1,690,637	-	-	1,690,637
Special revenue funds	-	-	(12,401)	(12,401)
Total Fund Balances	1,690,637	611,548	319,028	2,621,213
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 1,924,313	\$ 795,512	\$ 332,819	\$ 2,817,608

See Notes to Financial Statements.

City of Rusk, Texas

RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION GOVERNMENTAL FUNDS

September 30, 2021

Fund Balances - Total Governmental Funds	\$ 2,621,213
Adjustments for the Statement of Net Position:	
Capital assets used in governmental activities are not current financial resources and, therefore, not reported in the governmental funds.	
Capital assets - non-depreciable	1,140,624
Capital assets - net depreciable	4,124,083
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the governmental funds.	
Property taxes	51,072
Net pension asset	300,744
Deferred outflows (inflows) of resources, represent a consumption (acquisition) of net position that applies to a future period(s) and is not recognized as an outflow or inflow of resources (expenditure/revenues) until then.	
Pension contributions	59,239
Pension difference in experience	(110,862)
Pension changes in assumptions	5,251
Pension investment returns	(104,104)
OPEB contributions	289
OPEB difference in experience	20,102
OPEB changes in assumptions	(3,164)
Some liabilities, including bonds payable and deferred charges, are not reported as liabilities in the governmental funds.	
Accrued interest	(25,383)
Bond premium	(289,169)
Compensated absences	(84,296)
Non-current liabilities due in one year	(426,488)
Non-current liabilities due in more than one year	(5,085,610)
OPEB liability	(99,627)
Net Position of Governmental Activities	\$ 2,093,914

See Notes to Financial Statements.

City of Rusk, Texas

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

For the Year Ended September 30, 2021

	General Fund	American Rescue Plan Fund	Nonmajor Governmental Funds	Total Governmental Funds
<u>Revenues</u>				
Property tax	\$ 631,261	\$ -	\$ 26,853	\$ 658,114
Sales tax	567,549	-	-	567,549
Franchise and other taxes	278,622	-	-	278,622
Intergovernmental	317,167	694,048	-	1,011,215
Recreation services	33,676	-	-	33,676
License and permits	32,815	-	-	32,815
Fines and forfeitures	295,394	-	13,022	308,416
Investment earnings	6,595	-	1,833	8,428
Miscellaneous revenue	42,644	-	1,477	44,121
Total Revenues	2,205,723	694,048	43,185	2,942,956
<u>Expenditures</u>				
Current:				
Administration	660,465	-	23,951	684,416
Police department	848,857	82,500	-	931,357
Municipal court	93,766	-	-	93,766
Fire department	330,214	-	-	330,214
Library	124,847	-	-	124,847
Parks	50,687	-	-	50,687
Public works	360,576	-	-	360,576
Transportation Program	90,774	-	-	90,774
Other	44,122	-	-	44,122
Debt Service:				
Principal	222,890	-	-	222,890
Interest and fiscal charges	208,183	-	-	208,183
Capital outlay	-	-	821	821
Total Expenditures	3,035,381	82,500	24,772	3,142,653
Excess of Revenues				
Over (Under) Expenditures	(829,658)	611,548	18,413	(199,697)
<u>Other Financing Sources (Uses)</u>				
Transfer in	1,054,138	-	-	1,054,138
Transfers (out)	-	-	(26,853)	(26,853)
Total Other Financing Sources (Uses)	1,054,138	-	(26,853)	1,027,285
Net Change in Fund Balances	224,480	611,548	(8,440)	827,588
Beginning fund balances	1,466,157	-	327,468	1,793,625
Ending Fund Balances	\$ 1,690,637	611,548	\$ 319,028	\$ 2,621,213

See Notes to Financial Statements.

City of Rusk, Texas

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2021

Amounts reported for governmental activities in the statement of activities are different because:

Net changes in fund balances - total governmental funds	\$	827,588
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Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital outlay		161,361
Depreciation expense		(350,594)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Compensated absences		22,260
Pension expense		77,250
OPEB expense		(11,856)

The issuance of long-term debt (e.g., bonds, leases, certificates of obligation) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities.

This amount is the net effect of these debt and related items.

Amortization of debt premiums		24,098
Principal payments		222,890

Change in Net Position of Governmental Activities	\$	<u>975,930</u>
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See Notes to Financial Statements.

City of Rusk, Texas
STATEMENT OF NET POSITION (Page 1 of 2)
PROPRIETARY FUND
September 30, 2021

	Water, Sewer & Sanitation
<u>Assets</u>	
<u>Current Assets</u>	
Cash and cash equivalents	\$ 342,522
Restricted cash	2,523,254
Receivables, net	571,169
Total Current Assets	3,436,945
<u>Noncurrent Assets</u>	
Net pension asset	93,587
Capital assets:	
Non-depreciable	329,583
Net depreciable capital assets	3,131,688
Total Noncurrent Assets	3,554,858
Total Assets	6,991,803
<u>Deferred Outflows of Resources</u>	
Pension contributions	18,434
Pension changes in assumptions	1,634
OPEB contributions	90
OPEB difference in investment experience	6,255
Total Deferred Outflows of Resources	26,413

City of Rusk, Texas
STATEMENT OF NET POSITION (Page 2 of 2)
PROPRIETARY FUND
September 30, 2021

	Water, Sewer & Sanitation
<u>Liabilities</u>	
<u>Current Liabilities</u>	
Accounts payable and accrued liabilities	\$ 118,789
Customer deposits	133,772
Accrued interest	6,650
Compensated absences, current	7,241
Long-term debt due within a year	132,126
Total Current Liabilities	398,578
<u>Noncurrent Liabilities</u>	
OPEB liability	31,002
Compensated absences, noncurrent	805
Long-term debt due in more than a year	2,515,000
Total Liabilities	2,945,385
<u>Deferred Inflows (Outflows) of Resources</u>	
OPEB changes in assumptions	985
Pension investment returns	32,396
Pension difference in experience	34,498
Total Deferred Inflows of Resources	67,879
<u>Net Position</u>	
Net investment in capital assets	3,321,518
Restricted for pension	46,761
Unrestricted	636,673
Total Net Position	\$ 4,004,952

See Notes to Financial Statements.

City of Rusk, Texas

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUND

For the Year Ended September 30, 2021

	Water, Sewer & Sanitation
<u>Operating Revenues</u>	
Water sales	\$ 1,910,067
Sewer revenue	1,442,603
Sanitation revenue	678,922
Other revenue	101,054
Total Operating Revenues	4,132,646
 <u>Operating Expenses</u>	
Sewer	284,793
Water	480,745
Sanitation	663,816
Billing	98,597
Nondepartmental	492,056
Depreciation	290,549
Total Operating Expenses	2,310,556
Operating Income (Loss)	1,822,090
 <u>Nonoperating Revenues (Expenses)</u>	
Bond issuance costs	(106,774)
Investment earnings	28
Interest expense	(10,137)
Total Nonoperating Revenues (Expenses)	(116,883)
Income Before Transfers	1,705,207
 <u>Transfers</u>	
Transfers (out)	(1,027,285)
Total Transfers	(1,027,285)
Change in Net Position	677,922
Beginning Net Position	3,327,030
Ending Net Position	\$ 4,004,952

See Notes to Financial Statements.

City of Rusk, Texas
STATEMENT OF CASH FLOWS
PROPRIETARY FUND (Page 1 of 2)
For the Year Ended September 30, 2021

	Water, Sewer & Sanitation
<u>Cash Flows from Operating Activities</u>	
Receipts from customers	\$ 4,084,896
Payments to employees	(408,529)
Payments to suppliers and contractors	(1,856,006)
Net Cash Provided by (Used) for Operating Activities	1,820,361
<u>Cash Flows from Noncapital Financing Activities</u>	
Transfers (out) to other funds	(1,027,285)
Net Cash Provided by (Used) Noncapital Financing Activities	(1,027,285)
<u>Cash Flows from Capital and Related Financing Activities</u>	
Capital purchases	(234,353)
Proceeds from debt	2,630,000
Debt issuance costs	(106,774)
Payments on outstanding debt	(206,064)
Interest expense paid on debt	(10,137)
Net Cash Provided by (Used) for Capital and Related Financing Activities	2,072,672
<u>Cash Flows from Investing Activities</u>	
Interest received	28
Net Cash Provided by Investing Activities	28
Net Increase (Decrease) in Cash and Cash Equivalents	2,865,776
Beginning Cash and Cash Equivalents	-
Ending Cash and Cash Equivalents	\$ 2,865,776

See Notes to Financial Statements.

City of Rusk, Texas
STATEMENT OF CASH FLOWS
PROPRIETARY FUND (Page 2 of 2)
For the Year Ended September 30, 2021

	Water, Sewer & Sanitation
<u>Reconciliation of Operating Income (Loss)</u>	
<u>to Net Cash Provided by (Used for) Operating Activities</u>	
Operating Income (Loss)	\$ 1,822,090
Adjustments to reconcile operating income to net cash provided:	
Depreciation	290,549
Changes in Operating Assets and Liabilities:	
(Increase) Decrease in:	
Accounts receivable	(50,900)
Prepaid items	6,129
Deferred Outflows of Resources:	
Pension liability (asset)	838
OPEB liability	(2,677)
Deferred Inflows of Resources:	
Pension liability (asset)	186
OPEB liability	592
Increase (Decrease) in:	
Accounts payable and accrued liabilities	(36,982)
Accrued interest	5,091
Due to other funds	(198,418)
Customer deposits	3,150
Net pension liability (asset)	(25,062)
OPEB liability	5,775
Net Cash Provided by (Used for) Operating Activities	\$ 1,820,361

See Notes to Financial Statements.

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS
September 30, 2021

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The City of Rusk, Texas (the “City”), operates under a Council-Manager form of government.

Considerations regarding the potential for inclusion of other entities, organizations or functions in the City's financial reporting entity are based on criteria prescribed by generally accepted accounting principles. These same criteria are evaluated in considering whether the City is a part of any other governmental or other type of reporting entity. The overriding elements associated with prescribed criteria considered in determining that the City's financial reporting entity status is that of a primary government are that it has a separately elected governing body; it is legally separate; and is fiscally independent of other state and local governments. Additionally prescribed criteria under generally accepted accounting principles include considerations pertaining to organizations for which the primary government is financially accountable, and considerations pertaining to organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Discretely Presented Component Unit

The Rusk Economic Development Corporation

The Rusk Economic Development Corporation (“REDC”) is governed by a seven-member board of directors appointed, at will, by the City Council. The REDC's main activities involve contributing to the City's construction of infrastructure within the City limits in order to improve economic development. The REDC does not provide services entirely, or almost entirely to the City, nor does it maintain debt of any type that are repaid using City resources. Accordingly, the REDC is report as a discretely presented component unit. The REDC collects a half cent sales tax to support its activities. The nature and significance of the relationship between the primary government and the REDC is such that exclusion would cause the City's financial statements to be misleading or incomplete. The REDC does not issue separate financial statements.

The financial statements are formatted to allow the user to clearly distinguish between the primary government and the discretely presented component unit.

B. Financial Statement Presentation

These financial statements include implementation of Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements – and Management's Discussion and*

City of Rusk, Texas

NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2021

Analysis – for State and Local Governments. Requirements of the statement include the following:

- A Management’s Discussion and Analysis (MD&A) section providing an analysis of the City’s overall financial position and results of operations;
- Financial statements prepared using full accrual accounting for all of the City’s activities;
- A change in the fund financial statements to focus on the major funds.

GASB Statement No. 34 established standards for external financial reporting for all state and local governmental entities, which includes a statement of net position and a statement of activities. It requires the classification of net position into three components: invested in net investment in capital assets; restricted; and unrestricted. These classifications are defined as follows:

- **Net investment in capital assets**—This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- **Restricted**—This component of net position consists of constraints placed on net position use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, laws or regulation of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- **Unrestricted**—This component of net position consists of net position that does not meet the definition of “restricted” or “net investment in capital assets.”

C. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information about the City as a whole. These statements include all activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function of the City’s governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include charges paid by the recipients of goods or services offered by the programs and grants that are restricted to meeting the operational or capital requirements of

City of Rusk, Texas

NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2021

a particular program. Revenues that are not classified as program revenues, such as taxes and investment earnings, are presented as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. In the fund financial statements, the accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. The government reports the following governmental funds:

Governmental Funds

Governmental funds are those funds through which most governmental functions are typically financed. The government reports the following major governmental funds:

General Fund

The general fund is used to account for financial resources used for general operations. Any fund balances are considered resources available for current operations. All general tax revenues and other receipts that are not allocated by law or contractual agreement to other funds are accounted for in this fund.

American Rescue Plan Fund

The ARP fund is used to account for revenues and grant expenditures related to funds received through the federal government's COVID-19 response.

Proprietary Fund Types

Proprietary funds are used to account for activities that are similar to those often found in the private sector. All assets, liabilities, equities, revenues, expenses, and transfers relating to the government's business activities are accounted for through proprietary funds. The measurement focus is on determination of net income, financial position, and cash flows. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues include charges for services. Operating expenses include costs of materials, contracts, personnel, and depreciation. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. Proprietary fund types follow GAAP prescribed by the Governmental Accounting Standards Board (GASB) and all financial Accounting Standards Board's standards issued prior to November 30, 1989. Subsequent to this date, the City accounts for its enterprise funds as presented by GASB. The proprietary fund types used by the City include enterprise funds.

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

The government reports the following major enterprise fund:

Water, Sewer, and Sanitation Fund

This fund is used to account for the provision of water, sewer, and sanitation services to the residents of the City. Activities of the fund include administration, operations and maintenance of the water production and distribution system, water collection and treatment systems, and contract garbage services. The fund also accounts for the accumulation of resources for and the payment of long-term debt. All costs are financed through charges to utility customers.

D. Measurement Focus and Basis of Accounting

The government-wide statements of net position and statements of activities and all proprietary funds are accounted for on a flow of economic resources measurement focus, accrual basis of accounting. With this measurement focus, all assets and all liabilities associated with the operations of these activities are included on the balance sheet. Proprietary fund equity consists of net position. Proprietary fund-type operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds and component units are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing resources) and decreases (i.e., expenditures and other financing uses) in net current position.

The City utilizes the modified accrual basis of accounting in the governmental fund type and component units. Under the modified accrual basis of accounting, revenues are recognized in the accounting period when they are susceptible to accrual (i.e., when they are measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues available if they are collected within 60 days of the end of the current period. Revenues susceptible to accrual include charges for services and interest on temporary investments.

Property taxes, sales taxes, franchise taxes, and interest associated with the current period are all considered to be susceptible to accrual and so have been recognized as revenues of the current period. Other receipts and other taxes become measurable and available when cash is received by the government and are recognized as revenue at that time.

Under modified accrual accounting, expenditures are recognized in the accounting period in which the liability is incurred, if measurable, except for interest on general long-term debt, which is recognized when due.

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

The accrual basis of accounting is used for the proprietary fund types. This basis of accounting recognizes revenues in the accounting period in which they are earned and become measurable, and expenses in the accounting period in which they are incurred and become measurable.

The statements of net position, statements of activities, and financial statements of proprietary fund types are presented on the accrual basis of accounting. Under this method of accounting, revenues are recognized in the accounting period in which they are earned, and expenses in the accounting period in which they are incurred.

Generally, the effect of interfund activity has been eliminated from the government-wide financial statements.

E. Assets, Liabilities, and Fund Equity or Net Position

1. Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short term investments with original maturities of three months or less from the date of acquisition. For the purpose of the statement of cash flows, the proprietary fund types consider temporary investments with maturity of three months or less when purchased to be cash equivalents.

In accordance with GASB Statement No. 31, *Accounting and Reporting for Certain Investments and External Investment Pools*, the City reports all investments at fair value, except for "money market investments" and "2a7-like pools." Money market investments, which are short-term highly liquid debt instruments that may include U.S. Treasury and agency obligations, are reported at amortized costs. Investment positions in external investment pools that are operated in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940, are reported using the pools' share price.

The City has adopted a written investment policy regarding the investment of its funds as defined in the Public Funds Investment Act, Chapter 2256, of the Texas Governmental Code. In summary, the City is authorized to invest in the following:

- Direct obligations of the U.S. Government
- Fully collateralized certificates of deposit and money market accounts
- Statewide investment pools

2. Receivables and Interfund Transactions

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either "interfund receivables/payables"

City of Rusk, Texas

NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2021

(i.e., the current portion of interfund loans) or “advances to/from other funds” (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds” in the fund financial statements. If the transactions are between the primary government and its component unit, these receivables and payables are classified as “due to/from component unit/primary government.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

Advances between funds are offset by a fund balance reserve account in the applicable governmental fund to indicate they are not available for appropriation and are not expendable available financial resources.

All trade receivables are shown net of any allowance for uncollectible amounts.

3. Property Taxes

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. Penalties are calculated after February 1 up to the date collected by the government at the rate of 6% for the first month and increased 1% per month up to a total of 12%. Interest is calculated after February 1 at the rate of 1% per month up to the date collected by the government. Under state law, property taxes levied on real property constitute a lien on the real property which cannot be forgiven without specific approval of the State Legislature. The lien expires at the end of twenty years. Taxes levied on personal property can be deemed uncollectible by the City.

4. Capital Assets

Capital assets, which include property, machinery, equipment, and infrastructure assets (e.g., water and sewer system, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government, as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Interest costs incurred in connection with construction of enterprise fund capital assets are capitalized when the effects of capitalization materially impact the financial statements.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

Property, plant, and equipment of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful years.

<u>Asset Description</u>	<u>Estimated Useful Life</u>
Buildings	20 to 40 years
Water and Sewer System	30 to 40 years
Vehicles	5 to 10 years
Infrastructure	5 to 15 years
Furniture, fixtures and equipment	4 to 10 years

5. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then.

An example is a deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of financial position will sometimes report a separate section for *deferred inflows of resources*. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and fines and forfeitures. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Deferred inflows of resources can also occur at the government wide level due to differences between investment gains and losses realized on pension investments compared to assumption used within the pension actuarial valuation model.

6. Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide statements, a flow assumption must be made about the order in which the resources are considered to be applied.

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

7. Fund Balance Flow Assumptions

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

8. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The governing council is the highest level of decision-making authority for the government that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The governing body (council) has by resolution authorized the finance director to assign fund balance. The council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

City of Rusk, Texas

NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2021

9. Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas Municipal Retirement System (TMRS) and additions to/deductions from TMRS's Fiduciary Net Position have been determined on the same basis as they are reported by TMRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

10. Other Postemployment Benefits ("OPEB")

The City has implemented GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. This statement applies to the individual employers (TMRS cities) in the TMRS Supplemental Death Benefits (SDB) plan, with retiree coverage. The TMRS SDBF covers both active and retiree benefits with no segregation of assets, and therefore doesn't meet the definition of a trust under GASB No. 75 (i.e., no assets are accumulated for OPEB) and as such the SDBF is considered to be an unfunded OPEB plan. For purposes of reporting under GASB 75, the retiree portion of the SDBF is not considered a cost sharing plan and is instead considered a single employer, defined benefit OPEB plan. The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary, calculated based on the employee's actual earnings on which TMRS deposits are made, for the 12-month period preceding the month of death. The death benefit amount for retirees is \$7,500. GASB No. 75 requires the liability of employers and nonemployer contributing entities to employees for defined benefit OPEB (net OPEB liability) to be measured as the portion of the present value of projected benefit payments to be provided to current active and inactive employees that is attributed to those employees' past periods of service (total OPEB liability), less the amount of the OPEB plan's fiduciary net position.

11. Compensated Absences

The liability for compensated absences reported in the government-wide and proprietary fund statements consist of unpaid, accumulated vacation balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Vested or accumulated vacation leave and compensated leave of government-wide and proprietary funds are recognized as an expense and liability of those funds as the benefits accrue to employees.

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

It is the City's policy to liquidate compensated absences with future revenues rather than with currently available expendable resources. Accordingly, the City's governmental funds recognize accrued compensated absences when it is paid.

12. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. The long-term debt consists primarily of bonds payable and accrued compensated absences.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements until due. The debt proceeds are reported as other financing sources, net of the applicable premium or discount and payments of principal and interest reported as expenditures. In the governmental fund types, issuance costs, even if withheld from the actual net proceeds received, are reported as debt service expenditures. However, claims and judgments paid from governmental funds are reported as a liability in the fund financial statements only for the portion expected to be financed from expendable available financial resources.

Long-term debt and other obligations, financed by proprietary funds, are reported as liabilities in the appropriate funds. For proprietary fund types, bond premiums, discounts and issuance costs are deferred and amortized over the life of the bonds using the effective interest method, if material. Bonds payable are reported net of the applicable bond premium or discount. Issuance costs are reported as deferred charges.

Assets acquired under the terms of capital leases are recorded as liabilities and capitalized in the government-wide financial statements at the present value of net minimum lease payments at inception of the lease. In the year of acquisition, capital lease transactions are recorded as other financing sources and as capital outlay expenditures in the general fund. Lease payments representing both principal and interest are recorded as expenditures in the general fund upon payment with an appropriate reduction of principal recorded in the government-wide financial statements.

13. Estimates

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

City of Rusk, Texas

NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2021

14. Fair Value Measurement

The City has applied Governmental Accounting Standards Board (“GASB”) Statement No. 72, Fair Value Measurement and Application. GASB Statement No. 72 provides guidance for determining a fair value measurement for reporting purposes and applying fair value to certain investments and disclosures related to all fair value measurements.

II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position.

The governmental fund balance sheet includes reconciliation between *fund balance-total governmental funds* and *net position-governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains that long-term liabilities, including bonds, are not due and payable in the current period and, therefore, are not reported in the funds.

B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities.

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental states that, “the issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.”

III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP) for the general, TSR Iowa Pacific, and the proprietary fund. The original budget is adopted by the City Council prior to the beginning of the year. The legal level of control as defined by the City Charter is the department level. No funds can be transferred or added to a budgeted item without Council approval. Appropriations lapse at the end of the year.

A. Expenditures In Excess of Appropriations

For the current year, general fund expenditures exceeded appropriations in the administration and other departments by \$163,905 and \$14,226, respectively.

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

B. Deficit Fund Equity

The economic development fund and municipal court technology fund had a deficit fund balance of \$7,973 and \$4,428 as of September 30, 2021. These deficits will be replenished through interfund transfers, as well as operating surpluses.

IV. DETAILED NOTES ON ALL FUNDS

A. Deposits and Investments

As of September 30, 2021, the primary government had the following investments:

Investment Type	Carrying Value	Weighted Average Maturity (Years)
Certificates of deposit	\$ 401,427	0.24
Total carrying value	\$ 401,427	
Portfolio weighted average maturity		

Interest rate risk In accordance with its investment policy, the City manages its exposure to declines in fair values by limiting the weighted average of maturity not to exceed five years; structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations; monitoring credit ratings of portfolio position to assure compliance with rating requirements imposed by the Public Funds Investment Act; and invest operating funds primarily in short-term securities or similar government investment pools.

Credit risk The City's investment policy limits investments to obligations of the United States, State of Texas, or their agencies and instrumentalities with an investment quality rating of not less than "A" or its equivalent, by a nationally recognized investment rating firm. Other obligations must be unconditionally guaranteed (either express or implied) by the full faith and credit of the United States Government or the issuing U.S. agency and investment pools with an investment quality not less than AAA or AAA-m, or equivalent, by at least one nationally recognized rating service.

Custodial credit risk – deposits In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require that all deposits in financial institutions be insured or fully collateralized by U.S. government obligations or its agencies and instrumentalities or direct obligations of Texas or its agencies and instrumentalities that have a market value of not less than the principal amount of the deposits. As of September 30, 2021, the market values of pledged securities and FDIC exceeded bank balances.

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

Custodial credit risk – investments For an investment, this is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City’s investment policy requires that it will seek to safekeeping securities at financial institutions, avoiding physical possession. Further, all trades, where applicable, are executed by delivery versus payment to ensure that securities are deposited in the City’s safekeeping account prior to the release of funds.

B. Receivables

The following comprise receivable balances of the primary government at year end:

	<u>General</u>	<u>Nonmajor Governmental</u>	<u>Water, Sewer, & Sanitation</u>	<u>Total</u>
Property taxes	\$ 49,712	\$ 1,360	\$ -	\$ 51,072
Sales tax	104,765	-	-	104,765
Franchise taxes	68,912	-	-	68,912
Other	239	30	-	269
Accounts	-	-	586,779	586,779
Allowance	-	-	(15,610)	(15,610)
	<u>\$ 223,628</u>	<u>\$ 1,390</u>	<u>\$ 571,169</u>	<u>\$ 796,187</u>

The following comprise receivable balances of the component unit at year end:

	<u>Component Unit</u>
Sales tax	\$ 52,382
	<u>\$ 52,382</u>

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

C. Capital Assets

A summary of changes in governmental activities capital assets for the year end was as follows:

	Beginning Balances	Increases	Decreases/ Reclassifications	Ending Balances
Capital assets, not being depreciated:				
Land	\$ 1,016,637	\$ 123,987	\$ -	\$ 1,140,624
Total capital assets not being depreciated	<u>1,016,637</u>	<u>123,987</u>	<u>-</u>	<u>1,140,624</u>
Capital assets, being depreciated:				
Buildings and improvements	5,239,860	-	-	5,239,860
Machinery, equipment, and vehicles	2,697,175	37,374	-	2,734,549
Infrastructure	1,157,238	-	-	1,157,238
Total capital assets being depreciated	<u>9,094,273</u>	<u>37,374</u>	<u>-</u>	<u>9,131,647</u>
Less accumulated depreciation				
Buildings and improvements	1,992,853	161,336	-	2,154,189
Machinery, equipment, and vehicles	2,048,761	121,523	-	2,170,284
Infrastructure	615,356	67,735	-	683,091
Total accumulated depreciation	<u>4,656,970</u>	<u>350,594</u>	<u>-</u>	<u>5,007,564</u>
Net capital assets being depreciated	<u>4,437,303</u>	<u>(313,220)</u>	<u>-</u>	<u>4,124,083</u>
Total capital assets	<u>\$ 5,453,940</u>	<u>\$ (189,233)</u>	<u>\$ -</u>	<u>\$ 5,264,707</u>

Depreciation was charged to governmental functions as follows:

Administration	\$ 41,592
Police department	80,471
Fire department	16,011
Library	36,891
Parks	94,646
Public works	80,983
Total Governmental Activities Depreciation Expense	<u>\$ 350,594</u>

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

A summary of changes in business-type activities capital assets for the year end was as follows:

	Beginning Balances	Increases	Decreases/ Reclassifications	Ending Balances
Capital assets, not being depreciated:				
Land	\$ 189,715	\$ 123,986	\$ -	\$ 313,701
Construction in progress	-	15,882	-	15,882
Total capital assets not being depreciated	<u>189,715</u>	<u>139,868</u>	<u>-</u>	<u>329,583</u>
Capital assets, being depreciated:				
Water and sewer system	9,900,576	33,386	-	9,933,962
Vehicles and equipment	537,012	61,099	-	598,111
Total capital assets being depreciated	<u>10,437,588</u>	<u>94,485</u>	<u>-</u>	<u>10,532,073</u>
Less accumulated depreciation				
Water and sewer system	6,674,226	272,494	-	6,946,720
Vehicles and equipment	435,610	18,055	-	453,665
Total accumulated depreciation	<u>7,109,836</u>	<u>290,549</u>	<u>-</u>	<u>7,400,385</u>
Net capital assets being depreciated	<u>3,327,752</u>	<u>(196,064)</u>	<u>-</u>	<u>3,131,688</u>
Total capital assets	<u>\$ 3,517,467</u>	<u>\$ (56,196)</u>	<u>\$ -</u>	<u>\$ 3,461,271</u>

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

D. Long-term Debt

The following is a summary of changes in the City's total governmental long-term liabilities for the year ended. In general, the City uses the general fund to liquidate governmental long-term liabilities.

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Amounts Due within One Year</u>
Governmental Activities:					
Bonds, notes and other payables:					
Certificates of Obligation	\$ 5,310,000	\$ -	\$ (120,000)	\$ 5,190,000	\$ 320,000
Capital leases	424,988	-	(102,890)	322,098	106,488
Less deferred amounts:					
For premiums	313,267	-	(24,098)	289,169	-
Total Governmental Activities	<u>\$ 6,048,255</u>	<u>\$ -</u>	<u>\$ (246,988)</u>	<u>\$ 5,801,267</u>	<u>\$ 426,488</u>
Long-term liabilities due in more than one year				<u>\$ 5,374,779</u>	
Business-Type Activities:					
Bonds payables:					
General Obligation Bonds	\$ 190,000	\$ -	\$ (190,000)	\$ -	\$ -
Certificates of Obligation	-	2,630,000	-	2,630,000	115,000
Capital leases	33,190	-	(16,064)	17,126	17,126
Total Business-Type Activities	<u>\$ 223,190</u>	<u>\$ 2,630,000</u>	<u>\$ (206,064)</u>	<u>\$ 2,647,126</u>	<u>\$ 132,126</u>
Long-term liabilities due in more than one year				<u>\$ 2,515,000</u>	

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly, are not reported as fund liabilities in the governmental funds. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due.

The net book value of the assets acquired through capital lease financing for governmental activities totals \$369,321 as of yearend.

The net book value of the assets acquired through capital lease financing for business-type activities totals \$44,992 as of yearend.

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

Long-term debt at year end was comprised of the following debt issues:

	<u>Governmental</u> <u>Activities</u>	<u>Business -</u> <u>Type</u> <u>Activities</u>	<u>Total</u>
Certificates of Obligation:			
\$2,630,000 Certificates of Obligation, Series 2021, due in annual installments through 2041, interest at 1.10% to 1.53%	\$ -	\$ 2,630,000	\$ 2,630,000
\$5,525,000 Certificates of Obligation, Series 2013, due in annual installments through 2034, interest at 3% to 4%	5,190,000	-	5,190,000
Total Certificates of Obligation	<u>\$ 5,190,000</u>	<u>\$ 2,630,000</u>	<u>\$ 7,820,000</u>
Capital Leases:			
\$123,465 First National Bank, due in monthly installments through 2023, interest at 3.49%	\$ 45,690	\$ -	\$ 45,690
\$142,781 Capital lease payable for police camera equipment, due in installments through 2023, interest at 3.89%	59,018	-	59,018
\$267,508 Capital lease payable for six Chevy Tahoes, due in installments through 2025, interest at 3.25%	217,390	-	217,390
\$64,374 Capital lease payable for a trailer hydro-excavation machine, due in installments through 2022, interest at 6.618%	-	17,126	17,126
Total Capital Leases	<u>\$ 322,098</u>	<u>\$ 17,126</u>	<u>\$ 339,224</u>
Total Debt	<u>\$ 5,512,098</u>	<u>\$ 2,647,126</u>	<u>\$ 8,159,224</u>

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

The annual requirements to amortize governmental activities debt issues outstanding at year ending were as follows:

Year ending September 30,	Governmental Activities	
	Certificates of Obligation, Series 2013	
	Principal	Interest
2022	\$ 320,000	\$ 187,425
2023	330,000	177,675
2024	340,000	167,625
2025	350,000	156,400
2026	365,000	143,888
2027 - 2031	2,045,000	497,750
2032 - 2034	1,440,000	88,000
Total	\$ 5,190,000	\$ 1,418,763

Year ending September 30,	Governmental Activities	
	Capital Leases	
	Principal	Interest
2022	\$ 106,488	\$ 10,560
2023	103,461	6,845
2024	55,173	3,655
2025	56,976	1,831
Total	\$ 322,098	\$ 22,891

The annual requirements to amortize business-type activities debt issues outstanding at year ending were as follows:

Year ending September 30,	Business-Type Activities	
	Certificates of Obligation, Series 2021	
	Principal	Interest
2022	\$ 115,000	\$ 31,932
2023	120,000	28,765
2024	120,000	27,445
2025	120,000	26,125
2026	125,000	24,777
2027 - 2031	640,000	103,013
2032 - 2036	675,000	66,905
2037 - 2041	715,000	25,659
Total	\$ 2,630,000	\$ 334,621

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

Year ending September 30,	Business-Type Activities	
	Capital Lease	
	Principal	Interest
2022	\$ 17,126	\$ 1,133
Total	\$ 17,126	\$ 1,133

E. Other Long-term Liabilities

The following is a summary of changes in the City's other long-term liabilities for the year ended. The general fund normally liquidates compensated absences for all governmental funds. The water, sewer, and sanitation fund liquidate their own portion of compensated absences.

	Beginning Balance	Additions	Reductions	Ending Balance	Amounts Due Within One Year
Governmental Activities:					
Compensated Absences	\$ 106,556	\$ 4,150	\$ (26,410)	\$ 84,296	\$ 75,866
Total Governmental Activities	\$ 106,556	\$ 4,150	\$ (26,410)	\$ 84,296	\$ 75,866
Other Long-term Liabilities Due in More than One Year				\$ 8,430	
Business-Type Activities:					
Compensated Absences	\$ 8,046	\$ -	\$ -	\$ 8,046	\$ 7,241
Total Business-Type Activities	\$ 8,046	\$ -	\$ -	\$ 8,046	\$ 7,241
Other Long-term Liabilities Due in More than One Year				\$ 805	

F. Interfund Transactions

Transfers between the primary government funds during the 2021 year were as follows:

Transfer out	Transfer In	Amount
Water and Sewer	General Fund	\$ 1,027,285
Debt Service	General Fund	26,853
		\$ 1,054,138

Transfers between funds were primarily to support capital projects, internal administration costs and operation of funds.

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

The composition of interfund balances as of yearend were as follows:

<u>Due From</u>	<u>Due To</u>	<u>Amount</u>
General	Nonmajor governmental	\$ 12,431
Nonmajor governmental	General	7,192
General	Rusk EDC (component unit)	12,083
		<u>\$ 31,706</u>

During the year, transfers were used to move a portion of revenues from the fund with collection authorization to the fund paying the principal and interest payments, and to move enterprise fund resources to the general fund.

G. Fund Equity

The City records restrictions to indicate that a portion of the fund balance is legally restricted for a specific future use or to indicate that a portion of the fund balance is not available for expenditures. The following is a list of restricted fund balances:

	<u>Restricted Fund Balance</u>	<u>Restricted Net Position</u>
Debt service	\$ 52,436	\$ 52,436
Capital projects	2,911	2,911
Municipal court	74,429 *	74,429 *
Grant activities	611,763	611,763
Public safety	47,356	47,356
Parks and recreation	154,082	154,082
Pension	-	197,029
Total	<u>\$ 942,977</u>	<u>\$ 1,140,006</u>

*Restricted by enabling legislation

V. OTHER INFORMATION

A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets, errors and omissions; and natural disasters for which the City participates along with over 2,800 other entities in the Texas Municipal League's Intergovernmental Risk Pools. The Pool purchases commercial insurance at group rates for participants in the Pool. The City has no additional risk or responsibility to the Pool outside of the payment of insurance premiums. The City has not significantly reduced insurance coverage or had settlements which exceeded coverage amounts for the past three years.

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

B. Contingent Liabilities

Rusk Volunteer Fire Department (“RVFD”)

The City of Rusk has provided funding to the Rusk Volunteer Fire Department (“RVFD”). These RVFD used these funds by applying them to the principal and interest due on a loan, for which the RVFD is the borrower. The City is not obligated to make annual or additional payments to the RVFD in any amount. However, the City of Rusk is the guarantor of the loan. Accordingly, in the instance the RVFD defaults on the loan, the City of Rusk would be responsible to ensure payments were made in full. The RVFD entered into the loan with an original principal balance of \$350,000 on September 1, 2015, with an interest rate of 4.25% and a maturity date of October 1, 2025. As of September 30, 2021, the loan had an outstanding balance of \$165,579. For the year ending September 30, 2021, the City of Rusk contributed \$83,000 to the RVFD.

C. Arbitrage

The Tax Reform Act of 1986 instituted certain arbitrage consisting of complex regulations with respect to issuance of tax-exempt bonds after August 31, 1986. Arbitrage regulations deal with the investment of tax-exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if applicable rebates are not reported and paid to the Internal Revenue Service at least every five years for applicable bond issues. Accordingly, there is the risk that if such calculations are not performed correctly, a substantial liability to the City could result. The City does anticipate that it will have an arbitrage liability and performs annual calculations to estimate this potential liability. The City will also engage an arbitrage consultant to perform the calculations in accordance with Internal Revenue Service’s rules and regulations if indicated.

D. Pension Plans

Texas Municipal Retirement System

1. Plan Description

The City of Rusk, Texas participates as one of 895 plans in the nontraditional, joint contributory, hybrid defined benefit pension plan administered by the Texas Municipal Retirement System (TMRS). TMRS is an agency created by the State of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agent multiple-employer retirement system for municipal employees in the State of Texas. The TMRS Act places the general administration and management of the System with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State of Texas. TMRS’s defined benefit pension plan is a tax-

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

qualified plan under Section 401 (a) of the Internal Revenue Code. TMRS issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.tmr.com.

All eligible employees of the city are required to participate in TMRS.

2. Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the city, within the options available in the state statutes governing TMRS.

At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the city-financed monetary credits with interest were used to purchase an annuity. Members may choose to receive their retirement benefit in one of seven payments options. Members may also choose to receive a portion of their benefit as a Partial Lump Sum Distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the member's deposits and interest.

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions for the City were as follows:

	<u>Plan Year 2020</u>	<u>Plan Year 2019</u>
Employee deposit rate	6%	6%
Matching ratio (city to employee)	1.5 to 1	1.5 to 1
Years required for vesting	5	5
Service retirement eligibility (expressed as age / years of service)	60/5, 0/20	60/5, 0/20
Updated service credit	100% Repeating Transfers	100% Repeating Transfers
Annuity increase (to retirees)	70% of CPI Repeating	70% of CPI Repeating

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

Employees covered by benefit terms

At the December 31, 2020 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	18
Inactive employees entitled to but not yet receiving benefits	24
Active employees	<u>35</u>
Total	<u>77</u>

3. Contributions

The contribution rates for employees in TMRS are either 5%, 6%, or 7% of employee gross earnings, and the City matching percentages are either 100%, 150%, or 200%, both as adopted by the governing body of the City. Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employees for the City of Rusk, Texas were required to contribute 6% of their annual gross earnings during the fiscal year. The contribution rates for the City of Rusk, Texas were 6.14% and 6.14% in calendar years 2020 and 2021, respectively. The City's contributions to TMRS for the year ended September 30, 2021, were \$105,997, and were equal to the required contributions.

4. Net Pension Liability (Asset)

The City's Net Pension Liability (Asset) was measured as of December 31, 2020, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability (Asset) was determined by an actuarial valuation as of that date.

Actuarial assumptions

The Total Pension Liability in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.5% per year
Overall payroll growth	2.75% per year
Investment Rate of Return	6.75% net of pension plan investment expense, including inflation

Salary increases are based on a service-related table. Mortality rates for active members are based on the PUB(10) mortality tables with the Public Safety table used for males and the General

City of Rusk, Texas

NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2021

Employee table used for females. Mortality rates for healthy retirees and beneficiaries are based on the Gender-distinct 2019 Municipal Retirees of Texas mortality tables. The rates for actives, healthy retirees and beneficiaries are projected on a fully generational basis by Scale UMP to account for future mortality improvements. For disabled annuitants, the same mortality tables for healthy retirees is used with a 4-year set-forward for males and a 3-year set-forward for females. In addition, a 3.5% and 3.0% minimum 16 mortality rate is applied, for males and females respectively, to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by Scale UMP to account for future mortality improvements subject to the floor.

The actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS over the four-year period from December 31, 2014 to December 31, 2018. They were adopted in 2019 and first used in the December 31, 2019 actuarial valuation. The post-retirement mortality assumption for Annuity Purchase Rates (APRs) is based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income in order to satisfy the short-term and long-term funding needs of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. In determining their best estimate of a recommended investment return assumption under the various alternative asset allocation portfolios, GRS focused on the area between (1) arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive). The target allocation and best estimates of real rates of return for each major asset class in fiscal year 2021 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return (Arithmetic)
Global Equity	30.0%	5.30%
Core Fixed Income	10.0%	1.25%
Non-Core Fixed Income	20.0%	4.14%
Real Return	10.0%	3.85%
Real Estate	10.0%	4.00%
Absolute Return	10.0%	3.48%
Private Equity	10.0%	7.75%
Total	100.0%	

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

Discount Rate

The discount rate used to measure the Total Pension Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the net pension liability of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

1% Decrease 5.75%	Current Single Rate Assumption 6.75%	1% Increase 7.75%
\$ 336,462	\$ (394,331)	\$ (991,383)

Changes in the Net Pension (Asset) Liability

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension (Asset) Liability (a) – (b)
Balance at 12/31/19	\$ 4,545,494	\$ 4,834,227	\$ (288,733)
Changes for the year:			
Service cost	221,685	-	221,685
Interest	310,709	-	310,709
Difference between expected and actual experience	(59,864)	-	(59,864)
Changes of assumptions	-	-	-
Contributions – employer	-	106,735	(106,735)
Contributions – employee	-	106,579	(106,579)
Net investment income	-	367,281	(367,281)
Benefit payments, including refunds of emp. contributions	(106,489)	(106,489)	-
Administrative expense	-	(2,374)	2,374
Other changes	-	(93)	93
Net changes	366,041	471,639	(105,598)
Balance at 12/31/20	\$ 4,911,535	\$ 5,305,866	\$ (394,331)

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TMRS financial report. That report may be obtained on the internet at www.tmr.com.

5. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2021, the City recognized pension expense of \$4,684.

At September 30, 2021, the City reported deferred outflows and inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred (Inflows) of Resources
Difference between projected and investment earnings	\$ -	\$ (145,360)
Changes in assumptions	6,885	-
Pension investment returns	-	(136,500)
Contributions subsequent to the measurement date	77,673	-
Total	\$ 84,558	\$ (281,860)

The City reported \$77,673 as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability for the year ending September 30, 2022. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

	Net Deferred Outflows (Inflows) of Resources
Year ended December 31:	
2021	\$ (104,338)
2022	(55,307)
2023	(99,551)
2024	(15,779)
2025	-
Thereafter	-
	\$ (274,975)

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

6. Supplemental Death Benefits Plan

The City also participates in the cost sharing multiple-employer defined benefit group-term life insurance plan operated by the Texas Municipal Retirement System (TMRS) known as the Supplemental Death Benefits Fund (SDBF). The City elected, by ordinance, to provide group-term life insurance coverage to both current and retired employees. The City may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before November 1 of any year to be effective the following January 1.

The death benefit for active employees provides a lump-sum payment approximately equal to the employee’s annual salary (calculated based on the employee’s actual earnings, for the 12-month period preceding the month of death); retired employees are insured for \$7,500; this coverage is an “other postemployment benefit,” or OPEB. The SDBF covers both active and retiree benefits with no segregation of assets and, therefore, doesn’t meet the definition of a trust under GASB No. 75, paragraph 4b, (i.e., no assets are accumulated for OPEB). As such, the SDBF is considered to be a single-employer unfunded OPEB plan (and not a cost sharing plan) with benefit payments treated as being equal to the employer’s yearly contributions for retirees.

The City contributes to the SDBF at a contractually required rate as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year; the intent is not to pre-fund retiree term life insurance during employees’ entire careers.

Employees covered by benefit terms

At the December 31, 2020 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	12
Inactive employees entitled to but not yet receiving benefits	5
Active employees	35
Total	52

The City’s retiree contribution rates to the TMRS SDBF for the years ended 2021, 2020 and 2019 were \$771, \$540 and \$500, respectively, which equaled the required contribution each year.

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

Three-Year Contribution Information

Plan/ Calendar Year	Annual Required Contribution (Rate)	Actual Contribution Made (Rate)	Percentage of ARC Contributed
2019	0.03%	0.03%	100.0%
2020	0.03%	0.03%	100.0%
2021	0.09%	0.09%	100.0%

Total OPEB Liability

The City's Postemployment Benefits Other Than Pensions Liability (OPEB) was measured as of December 31, 2020, and the Total OPEB Liability was determined by an actuarial valuation as of that date.

Actuarial assumptions:

The Total OPEB Liability in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.5% per year
Overall payroll growth	3.5% to 11.5%, including inflation per year
Discount rate	2.00%
Retirees' share of benefit-related costs	\$0
Administrative expenses	All administrative expenses are paid through the Pension Trust and accounted for under reporting requirements under GASB Statement No. 68

Salary increases were based on a service-related table. Mortality rates for active members, retirees, and beneficiaries were based on the gender-distinct RP2000 Combined Healthy Mortality Tables with Blue Collar Adjustment, with male rates multiplied by 109% and female rates multiplied by 103%. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements. For disabled annuitants, the gender-distinct RP2000 Combined Healthy Mortality Tables with Blue Collar Adjustment are used with males rates multiplied by 109% and female rates multiplied by 103% with a 3-year set-forward for both males and females. In addition, a 3% minimum mortality rate is applied to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements subject to the 3% floor.

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

Discount Rate:

The discount rate used to measure the Total OPEB Liability was 2.00%. The discount rate was based on the Fidelity Index's "20-Year Municipal GO AA Index" rate as of December 31, 2020.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, calculated using the discount rate of 2.00%, as well as what the City's total OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (1.00%) or 1-percentage-point higher (3.00%) than the current rate:

1% Decrease (1.00%)	Current Single Rate Assumption 2.00%	1% Increase (3.00%)
\$ 159,511	\$ 130,629	\$ 108,139

Changes in the Total OPEB Liability:

	Total OPEB Liability
Balance at 12/31/19	\$ 106,294
Changes for the year:	
Service Cost	7,816
Interest	3,023
Difference between expected and actual experience	(3,345)
Changes of assumptions	17,374
Benefit payments	(533)
Net changes	24,335
Balance at 12/31/20	\$ 130,629

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the OPEB

For the year ended September 30, 2021, the City recognized OPEB expense of \$16,049.

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

At September 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to the OPEB liability from the following sources:

	Deferred Outflows of Resources	Deferred (Inflows) of Resources
Changes in assumptions	\$ -	\$ (4,149)
Difference between expected and actual experience	26,357	-
Contributions subsequent to measurement date	379	-
Total	\$ 26,736	\$ (4,149)

The City reported \$379 as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date that will be recognized as a reduction of the OPEB liability for the year ending September 30, 2022.

Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended December 31:	
2021	\$ 5,210
2022	5,210
2023	4,904
2024	4,258
2025	2,277
Thereafter	349
	\$ 22,208

City of Rusk, Texas
NOTES TO FINANCIAL STATEMENTS, Continued
September 30, 2021

E. Restatement

Due to prepaid items and accrued expenses being incorrectly recorded in the prior year, the City restated beginning net position/fund balance for governmental activities, business-type activities, the general fund, and the water, sewer, and sanitation fund.

The restatements are as follows:

	<u>Governmental Activities</u>	<u>General Fund</u>
Prior year ending net position/fund balance, as reported	\$ 1,086,078	\$ 1,434,251
To correct prepaid expenses	24,516	24,516
To correct accrued expenses	7,390	7,390
Restated beginning net position/fund balance	<u>\$ 1,117,984</u>	<u>\$ 1,466,157</u>

	<u>Business-Type Activities</u>	<u>Water, Sewer & Sanitation</u>
Prior year ending net position/fund balance, as reported	\$ 3,318,977	\$ 3,318,977
To correct prepaid expenses	6,129	6,129
To correct accrued expenses	1,924	1,924
Restated beginning net position/fund balance	<u>\$ 3,327,030</u>	<u>\$ 3,327,030</u>

F. Subsequent Events

There were no material subsequent events through August 12, 2022, the date the financial statements were issued.

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REQUIRED SUPPLEMENTARY INFORMATION

City of Rusk, Texas

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND (Page 1 of 2)

For the Year Ended September 30, 2021

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<u>Revenues</u>				
Property tax	\$ 665,000	\$ 638,500	\$ 631,261	\$ (7,239)
Sales tax	475,000	501,500	567,549	66,049
Franchise and other taxes	299,600	299,600	278,622	(20,978)
Intergovernmental	65,000	317,762	317,167	(595)
Recreation services	30,100	30,100	33,676	3,576
License and permits	36,350	36,350	32,815	(3,535)
Fines and forfeitures	306,850	306,850	295,394	(11,456)
Investment earnings	10,000	10,000	6,595	(3,405)
Miscellaneous revenue	35,000	45,396	42,644	(2,752)
Total Revenues	1,922,900	2,186,058	2,205,723	19,665
<u>Expenditures</u>				
Current:				
Administration	495,060	496,560	660,465	(163,905) *
Police department	877,425	1,129,187	848,857	280,330
Municipal court	98,925	98,925	93,766	5,159
Fire department	346,800	346,800	330,214	16,586
Library	125,500	125,500	124,847	653
Parks	59,500	59,500	50,687	8,813
Public works	427,150	427,150	360,576	66,574
Transportation Program	120,800	120,800	90,774	30,026
Other	20,000	29,896	44,122	(14,226) *
Debt service				
Principal	222,890	222,890	222,890	-
Interest and fiscal charges	247,610	247,610	208,183	39,427
Total Expenditures	3,041,660	3,304,818	3,035,381	269,437
Revenues Over (Under)				
Expenditures	(1,118,760)	(1,118,760)	(829,658)	289,102

City of Rusk, Texas

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND (Page 2 of 2)

For the Year Ended September 30, 2021

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<u>Other Financing Sources (Uses)</u>				
Transfers in	\$ 1,118,760	\$ 1,118,760	\$ 1,054,138	\$ (64,622)
Total Other Financing Sources				
(Uses)	1,118,760	1,118,760	1,054,138	(64,622)
Net Change in Fund Balance	-	-	224,480	\$ 224,480
Beginning fund balance			1,466,157	
Ending Fund Balance			\$ 1,690,637	

Notes to Required Supplementary Information

1. Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).

* Expenditures exceeded appropriations at the legal level of control.

City of Rusk, Texas

SCHEDULE OF CHANGES IN NET PENSION (ASSET) LIABILITY AND RELATED RATIOS

Years Ended:

	12/31/2020	12/31/2019	12/31/2018	12/31/2017
Total pension liability				
Service cost	\$ 221,685	\$ 212,921	\$ 210,825	\$ 210,423
Interest	310,709	283,434	272,771	254,501
Differences between expected and actual experience	(59,864)	7,367	(193,442)	(69,947)
Changes of assumptions	-	12,785	-	-
Benefit payments, including refunds of participant contributions	(106,489)	(127,152)	(139,318)	(109,707)
Net change in total pension liability	366,041	389,355	150,836	285,270
Total pension liability - beginning	4,545,494	4,156,139	4,005,303	3,720,033
Total pension liability - ending (a)	4,911,535	4,545,494	4,156,139	4,005,303
Plan fiduciary net position				
Contributions - employer	\$ 106,735	\$ 111,280	\$ 114,141	\$ 111,934
Contributions - members	106,579	101,472	100,712	100,842
Net investment income	367,281	636,785	(124,903)	495,168
Benefit payments, including refunds of participant contributions	(106,489)	(127,152)	(139,318)	(109,707)
Administrative expenses	(2,374)	(3,595)	(2,413)	(2,566)
Other	(93)	(109)	(125)	(130)
Net change in plan fiduciary net position	471,639	718,681	(51,906)	595,541
Plan fiduciary net position - beginning	4,834,227	4,115,546	4,167,452	3,571,911
Plan fiduciary net position - ending (b)	\$ 5,305,866	\$ 4,834,227	\$ 4,115,546	\$ 4,167,452
Fund's net pension liability (asset) - ending (a) - (b)	\$ (394,331)	\$ (288,733)	\$ 40,593	\$ (162,149)
 Plan fiduciary net position as a percentage of the total pension liability				
	108.03%	106.35%	99.02%	104.05%
Covered payroll	\$ 1,776,325	\$ 1,691,192	\$ 1,678,540	\$ 1,680,692
Fund's net position as a percentage of covered payroll	-22.20%	-17.07%	2.42%	-9.65%

Notes to schedule:

1) This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is compiled, only available information is shown.

	<u>12/31/2016</u>	<u>12/31/2015</u>	<u>12/31/2014</u> ¹
\$	214,381	\$ 204,566	\$ 165,322
	231,241	212,408	188,613
	2,278	58,608	45,649
	-	(1,020)	-
	(92,928)	(83,248)	(75,300)
	<u>354,972</u>	<u>391,314</u>	<u>324,284</u>
	<u>3,365,061</u>	<u>2,973,747</u>	<u>2,649,463</u>
	<u>3,720,033</u>	<u>3,365,061</u>	<u>2,973,747</u>
\$	97,664	\$ 96,836	\$ 88,895
	102,985	103,753	90,268
	219,499	4,617	163,771
	(92,928)	(83,248)	(75,300)
	(2,479)	(2,812)	(1,710)
	(134)	(139)	(140)
	<u>324,607</u>	<u>119,007</u>	<u>265,784</u>
	<u>3,247,304</u>	<u>3,128,297</u>	<u>2,862,513</u>
\$	<u>3,571,911</u>	<u>\$ 3,247,304</u>	<u>\$ 3,128,297</u>
\$	<u>148,122</u>	<u>\$ 117,757</u>	<u>\$ (154,550)</u>
	96.02%	96.50%	105.20%
\$	1,716,419	\$ 639,822	\$ 1,504,475
	8.63%	18.40%	-10.27%

City of Rusk, Texas

SCHEDULE OF EMPLOYER CONTRIBUTIONS TO PENSION PLAN

Fiscal Years Ended:

	9/30/2021	9/30/2020	9/30/2019
Actuarially determined employer contributions	\$ 105,997	\$ 111,108	\$ 110,766
Contributions in relation to the actuarially determined contribution	\$ 105,997	\$ 111,108	\$ 110,766
Contribution deficiency (excess)	\$ -	\$ -	\$ -
Annual covered payroll	\$ 1,736,318	\$ 1,801,625	\$ 1,667,559
Employer contributions as a percentage of covered payroll	6.10%	6.17%	6.64%

1) This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is compiled, only available information is shown.

NOTES TO SCHEDULE OF EMPLOYER CONTRIBUTIONS TO PENSION PLAN

Valuation Date:

Notes Actuarially determined contribution rates are calculated as of December 31 and become effective in January 13 months later.

Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	N/A
Asset Valuation Method	10 Year smoothed market; 12% soft corridor
Inflation	2.5%
Salary Increases	3.50% to 11.5% including inflation
Investment Rate of Return	6.75%
Retirement Age	Experience-based table of rates that are specific to the City's plan of benefits. Last updated for the 2019 valuation pursuant to an experience study of the period 2014 - 2018
Mortality	Post-retirement: 2019 Municipal Retirees of Texas Mortality Tables. The rates are projected on a fully generational basis with scale UMP. Pre-retirement: PUB(10) mortality tables, with the Public Safety table used for males and the General Employee table used for females. The rates are projected on a fully generational basis with scale UMP.

Other Information:

Notes There were no benefit changes during the year.

<u>9/30/2018</u>	<u>9/30/2017</u>	<u>9/30/2016</u>	<u>9/30/2015</u> ¹
\$ 114,428	\$ 106,558	\$ 98,030	\$ 92,715
<u>\$ 114,428</u>	<u>\$ 106,558</u>	<u>\$ 98,030</u>	<u>\$ 92,715</u>
\$ -	\$ -	\$ -	\$ -
\$ 1,692,802	\$ 1,669,263	\$ 1,886,332	\$ 1,793,466
6.76%	6.38%	5.20%	5.17%

City of Rusk, Texas

SCHEDULE OF CHANGES IN POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) LIABILITY AND RELATED RATIOS TEXAS MUNICIPAL RETIREMENT SYSTEM

Years Ended:

	<u>12/31/2020</u>	<u>12/31/2019</u>	<u>12/31/2018</u>	<u>12/31/2017</u>	¹
Total OPEB liability					
Service cost	\$ 7,816	\$ 6,088	\$ 6,211	\$ 5,378	
Interest	3,023	3,185	2,668	2,510	
Differences between expected and actual experience	(3,345)	(4,934)	3,490	-	
Changes of assumptions	17,374	19,395	(6,548)	6,393	
Benefit payments	(533)	(507)	(504)	(504)	
Net changes	<u>24,335</u>	<u>23,227</u>	<u>5,317</u>	<u>13,777</u>	
Total OPEB liability - beginning	<u>106,294</u>	<u>83,067</u>	<u>77,750</u>	<u>63,973</u>	
Total OPEB liability - ending	<u><u>\$ 130,629</u></u>	<u><u>\$ 106,294</u></u>	<u><u>\$ 83,067</u></u>	<u><u>\$ 77,750</u></u>	²
 Covered payroll	 \$ 1,776,325	 \$ 1,691,192	 \$ 1,678,540	 \$ 1,680,692	
Total OPEB Liability as a percentage of covered payroll	7.35%	6.29%	4.95%	4.63%	

Notes to schedule:

¹ This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is compiled, only available information is shown.

² No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB statement No. 75 to pay related benefits.

OTHER SUPPLEMENTARY INFORMATION

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City of Rusk, Texas
COMBINING BALANCE SHEET (Page 1 of 3)
NONMAJOR GOVERNMENTAL FUNDS
September 30, 2021

	<u>Time Pay Restricted</u>	<u>Municipal Court Technology</u>	<u>Municipal Court Building Security</u>	<u>Child Seat Belt</u>
<u>Assets</u>				
Cash and cash equivalents	\$ 9,599	\$ -	\$ 64,830	\$ 10,796
Receivables, net	-	-	-	-
Due from other funds	-	-	-	-
Total Assets	\$ 9,599	\$ -	\$ 64,830	\$ 10,796
<u>Liabilities</u>				
Due to other funds	\$ -	\$ 4,428	\$ -	\$ -
Total Liabilities	-	4,428	-	-
<u>Deferred Inflows of Resources</u>				
Unavailable revenue-property taxes	-	-	-	-
Total Deferred Inflows of Resources	-	-	-	-
<u>Fund Balances</u>				
Restricted for:				
Debt service	-	-	-	-
Parks and recreation	-	-	-	-
Municipal court	9,599	-	64,830	-
Capital projects	-	-	-	-
Grant activities	-	-	-	-
Public safety	-	-	-	10,796
Unassigned	-	(4,428)	-	-
Total Fund Balances	9,599	(4,428)	64,830	10,796
Fund Balances, Liabilities, and Deferred Inflows of Resources	\$ 9,599	\$ -	\$ 64,830	\$ 10,796

City of Rusk, Texas
COMBINING BALANCE SHEET (Page 2 of 3)
NONMAJOR GOVERNMENTAL FUNDS
September 30, 2021

	<u>TCLEOSE</u>	<u>Asset Forfeitures</u>	<u>Gun Range Grant</u>	<u>Recreational Fund</u>
<u>Assets</u>				
Cash and cash equivalents	\$ 13,028	\$ 6,365	\$ 215	\$ 146,890
Receivables, net	-	-	-	-
Due from other funds	-	-	-	7,192
Total Assets	\$ 13,028	\$ 6,365	\$ 215	\$ 154,082
<u>Liabilities</u>				
Due to other funds	\$ -	\$ -	\$ -	\$ -
Total Liabilities	-	-	-	-
<u>Deferred Inflows of Resources</u>				
Unavailable revenue-property taxes	-	-	-	-
Total Deferred Inflows of Resources	-	-	-	-
<u>Fund Balances</u>				
Restricted for:				
Debt service	-	-	-	-
Parks and recreation	-	-	-	154,082
Municipal court	-	-	-	-
Capital projects	-	-	-	-
Grant activities	-	-	215	-
Public safety	13,028	6,365	-	-
Unassigned	-	-	-	-
Total Fund Balances	13,028	6,365	215	154,082
Fund Balances, Liabilities, and Deferred Inflows of Resources	\$ 13,028	\$ 6,365	\$ 215	\$ 154,082

<u>Fireman's Retirement</u>	<u>Economic Development</u>	<u>Debt Service</u>	<u>TSR Iowa Pacific</u>	<u>Capital Projects</u>	<u>Hotel/Motel Fund</u>	<u>Total</u>
\$ 17,167	\$ -	\$ -	\$ 52,436	\$ 2,911	\$ -	\$ 324,237
-	30	1,360	-	-	-	1,390
-	-	-	-	-	-	7,192
<u>\$ 17,167</u>	<u>\$ 30</u>	<u>\$ 1,360</u>	<u>\$ 52,436</u>	<u>\$ 2,911</u>	<u>\$ -</u>	<u>\$ 332,819</u>
\$ -	\$ 8,003	\$ -	\$ -	\$ -	\$ -	\$ 12,431
-	8,003	-	-	-	-	12,431
-	-	1,360	-	-	-	1,360
-	-	1,360	-	-	-	1,360
-	-	-	52,436	-	-	52,436
-	-	-	-	-	-	154,082
-	-	-	-	-	-	74,429
-	-	-	-	2,911	-	2,911
-	-	-	-	-	-	215
17,167	-	-	-	-	-	47,356
-	(7,973)	-	-	-	-	(12,401)
<u>17,167</u>	<u>(7,973)</u>	<u>-</u>	<u>52,436</u>	<u>2,911</u>	<u>-</u>	<u>319,028</u>
<u>\$ 17,167</u>	<u>\$ 30</u>	<u>\$ 1,360</u>	<u>\$ 52,436</u>	<u>\$ 2,911</u>	<u>\$ -</u>	<u>\$ 332,819</u>

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City of Rusk, Texas

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (Page 1 of 3)

NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended September 30, 2021

	Time Pay Restricted	Municipal Court Technology	Municipal Court Building Security	Child Seat Belt
Revenues				
Property tax	\$ -	\$ -	\$ -	\$ -
Fines and forfeitures	-	6,030	6,992	-
Investment income	-	-	-	-
Other revenues	49	-	-	194
Total Revenues	49	6,030	6,992	194
Expenditures				
Current:				
General government	-	-	-	-
Capital outlay	-	-	-	-
Total Expenditures	-	-	-	-
Revenues Over (Under) Expenditures	49	6,030	6,992	194
Other Financing Sources (Uses)				
Transfers (out)	-	-	-	-
Total Other Financing (Uses)	-	-	-	-
Net Change in Fund Balances	49	6,030	6,992	194
Beginning fund balances	9,550	(10,458)	57,838	10,602
Ending Fund Balances	\$ 9,599	\$ (4,428)	\$ 64,830	\$ 10,796

City of Rusk, Texas

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (Page 2 of 3)

NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended September 30, 2021

	TCLEOSE	Asset Forfeitures	Gun Range Grant	Recreational Fund
<u>Revenues</u>				
Property tax	\$ -	\$ -	\$ -	\$ -
Fines and forfeitures	-	-	-	-
Investment income	-	-	-	390
Other revenues	1,234	-	-	-
Total Revenues	1,234	-	-	390
<u>Expenditures</u>				
Current:				
General government	-	-	-	3,996
Capital outlay	-	-	-	-
Total Expenditures	-	-	-	3,996
Revenues Over (Under)				
Expenditures	1,234	-	-	(3,606)
<u>Other Financing Sources (Uses)</u>				
Transfers (out)	-	-	-	-
Total Other Financing (Uses)	-	-	-	-
Net Change in Fund Balances	1,234	-	-	(3,606)
Beginning fund balances	11,794	6,365	215	157,688
Ending Fund Balances	\$ 13,028	\$ 6,365	\$ 215	\$ 154,082

<u>Fireman's Retirement</u>	<u>Economic Development</u>	<u>Debt Service</u>	<u>TSR Iowa Pacific</u>	<u>Capital Projects</u>	<u>Hotel/ Motel Fund</u>	<u>Total</u>
\$ -	\$ -	\$ 26,853	\$ -	\$ -	\$ -	\$ 26,853
-	-	-	-	-	-	13,022
9	-	-	-	1,434	-	1,833
-	-	-	-	-	-	1,477
<u>9</u>	<u>-</u>	<u>26,853</u>	<u>-</u>	<u>1,434</u>	<u>-</u>	<u>43,185</u>
19,343	-	-	-	612	-	23,951
-	-	-	-	821	-	821
<u>19,343</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,433</u>	<u>-</u>	<u>24,772</u>
<u>(19,334)</u>	<u>-</u>	<u>26,853</u>	<u>-</u>	<u>1</u>	<u>-</u>	<u>18,413</u>
-	-	(26,853)	-	-	-	(26,853)
-	-	(26,853)	-	-	-	(26,853)
(19,334)	-	-	-	1	-	(8,440)
36,501	(7,973)	-	52,436	2,910	-	327,468
<u>\$ 17,167</u>	<u>\$ (7,973)</u>	<u>\$ -</u>	<u>\$ 52,436</u>	<u>\$ 2,911</u>	<u>\$ -</u>	<u>\$ 319,028</u>

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